

Science and regulatory capture

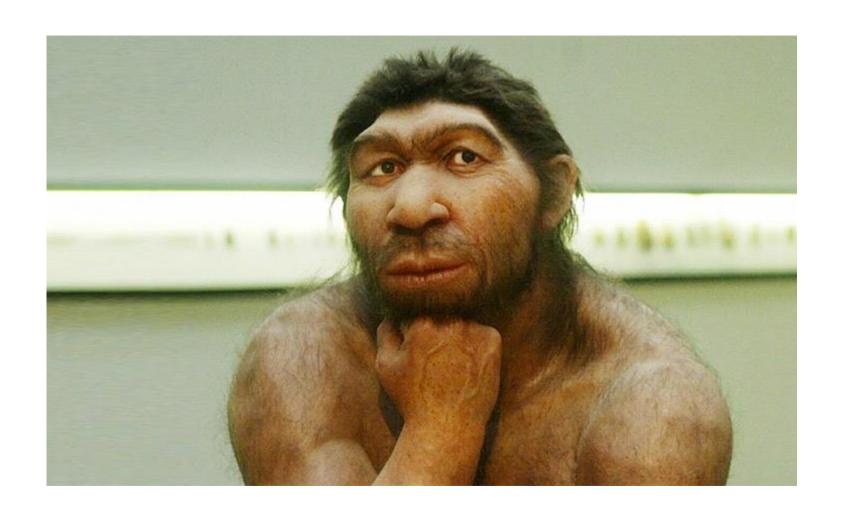
Andrea Saltelli, Brussels, Norway House, October 6, 2022



Science, lobbies and the environment: marking the 60th anniversary of Rachel Carson's Silent Spring "... the Neanderthal age of biology and philosophy, when it was supposed that nature exists for the convenience of man"



Are we past this age of Neanderthal?



Are we past this age of Neanderthal? If not, why?



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Science, the endless frontier of regulatory capture

Andrea Saltelli a $\stackrel{\triangle}{\sim}$ \boxtimes , Dorothy J. Dankel b , c , Monica Di Fiore d , Nina Holland e , Martin Pigeon e

... a form of corporate penetration which is based on a strategic use of the image and legitimacy of science

...cases where lobbyists present themselves as upholders of the values of the evidence-based policy, and interested in the methodological and ethical aspect of science for policy

An epistemic ladder for regulatory capture

- Epistemic. Invalidating the inference or the methods
- Institutional. Delegitimising and/or 'colonising' institutions
- Political. Promoting a worldview where the very idea of regulation is undesirable

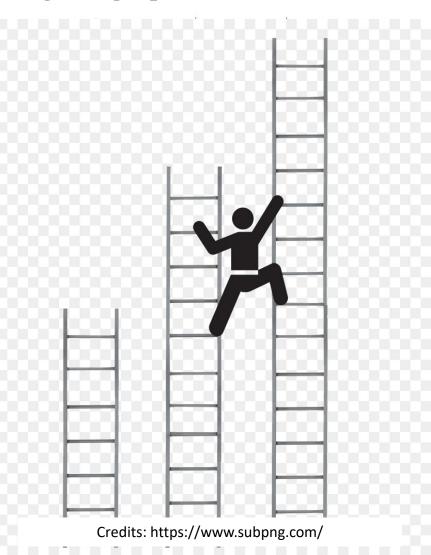


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Science, the endless frontier of regulatory capture



The ineluctability of regulatory capture cuts across schools of economic thought: public interest theory and regulatory capture theory



Arthur Cecil Pigou 1877 –1959

George J. Stigler 1911 –1991



Regulation in the public interest theory is seen as a need originating from market failure – hence the need for regulatory intervention



Arthur Cecil Pigou 1877 –1959

Regulation in regulatory capture theory is seen as a result of particular interests which are favoured by it

"regulation is acquired by the industry and is designed and operated primarily for its benefit"

George J. Stigler 1911 –1991



Beryl L. Crowe: a regulatory capture cycle

- An agency is created as a result of a period of social alarm
- Eventually, interest groups take control
- In the final phase, even the staff of the agency comes from the interest groups it should regulate

The Tragedy of the Commons Revisited



A more recent concept: regulatory capitalism, the new global world order where the importance of rules as a source of power has increased in scope



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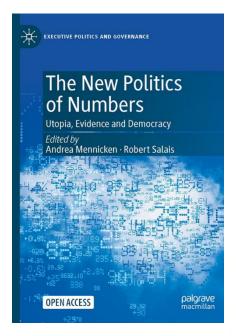
Regulatory capitalism

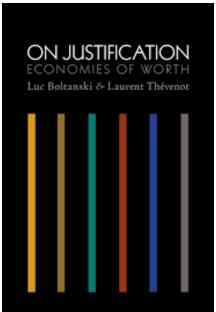
Optimistic view: allowing a more balanced approach to the distribution of power and resources in favour of the global poor (Levi-Faur, David [Editor of Regulation and Governance]. 2005. "The Global Diffusion of Regulatory Capitalism." The ANNALS of the American Academy of Political and Social Science 598 (1): 12–32.)

Pessimistic view: act of the tragedy of commodification, made possible by a subservient and commodified science Drahos, Peter. 2020. "Responsive Science." Annual Review of Law and Social Science16 (1): annurev-

lawsocsci-040220-065454.

Standards as an instrument for the commodification of norms





A New Calculable Global World in the Making: Governing Through Transnational Certification Standards

Laurent Thévenot

critical public debates between conceptions of the common good

individual consumers' choices between certified market goods







Cognitive capture?

"regulators may come to view the world the way firms do, not because they have been captured through incentives, but because they have been convinced"

(Dal Bó, Ernesto. 2006. "REGULATORY CAPTURE: A REVIEW." Oxford Review of Economic Policy22: 203-25)

P. Mirowski, "Hell Is Truth Seen Too Late," Bound. 2, vol. 46, no. 1, pp. 1–53, Feb. 2019.

What has science to do with all that?

Power asymmetries in the framing of issues: those who have the deepest pockets marshal the best [foremost 'scientific'] evidence

Sylvain Laurens



LOBBYISTS AND BUREAUCRATS IN BRUSSELS

CAPITALISM'S BROKERS

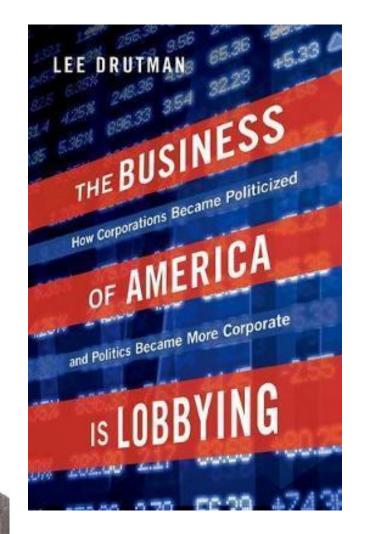










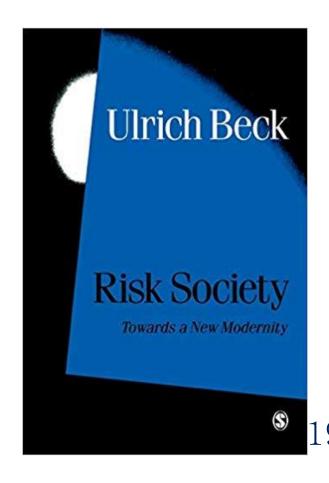


For both Laurens and Drutman a salient aspect of this power is lobbyists' access to more and better disseminated knowledge/science

"They have the data"



Science as a self-service shop for financially well-endowed customers in need of arguments (Beck 1992)

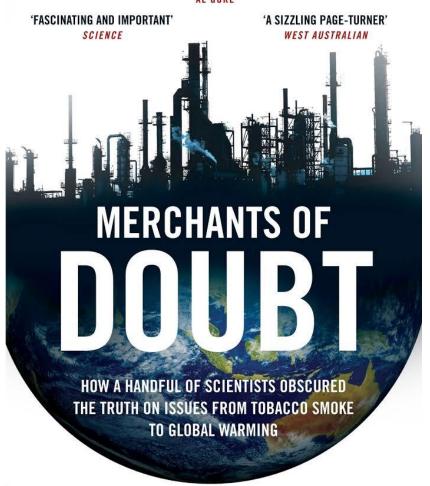


Ulrich Beck 1992 (1986) (1944 –2015)



From doubt to domination

'ANYONE CONCERNED ABOUT THE STATE OF DEMOCRACY SHOULD READ THIS BOOK' AL GORE



NAOMI ORESKES & ERIK M. CONWAY

Shortlisted for the 2010 Los Angeles Times Book Prize

BLOOMSBURY



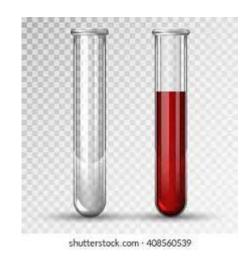
Naomi Oreskes and Erik M. Conway

'sound science' and 'good epidemiology' against 'junk science'

Guardians of reason

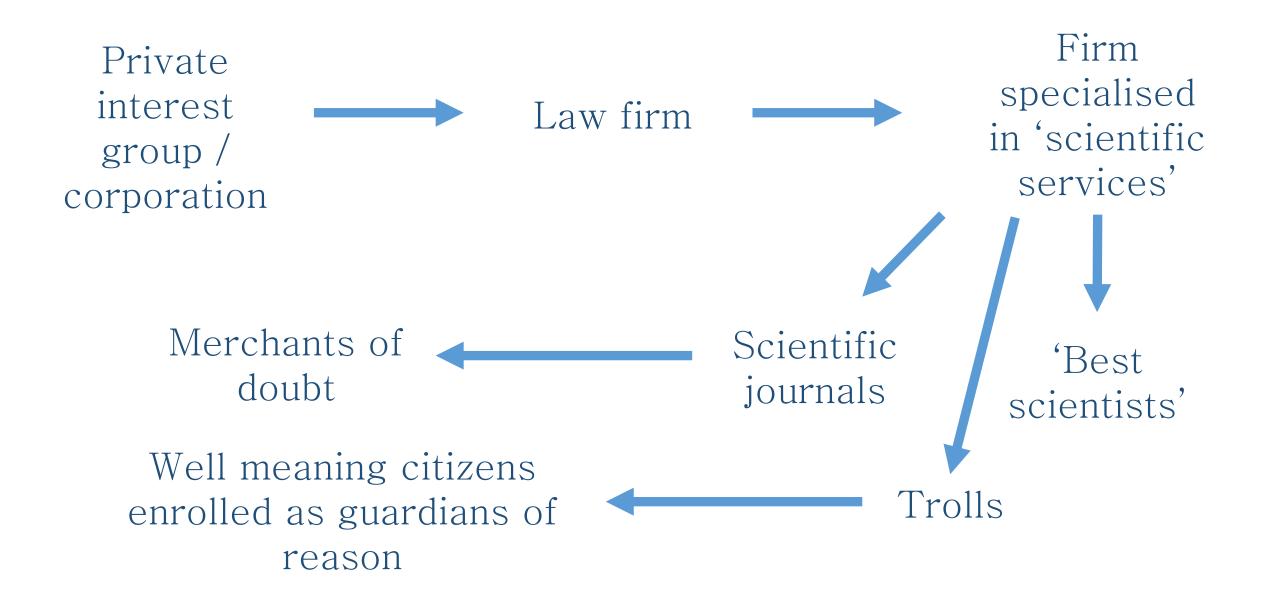


Guardians of sound science



scientifique

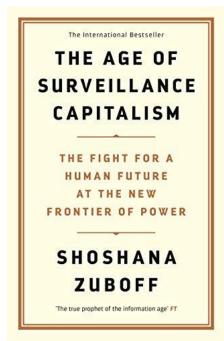
An army of self-proclaimed 'fact checkers' becomes mobilized in the defence of a neoliberal and conservative credo, posing as victims of an assault on science perpetrated by the purported enemies of reason

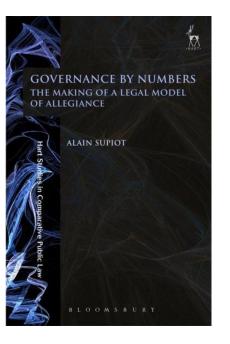


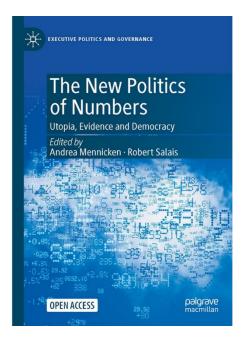




New powerful instruments such as the use of AI and algorithms in combination with cognitive psychology and the new social media to influence the behaviour of consumers / voters







The End



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Readings

Saltelli, Andrea, Dorothy J. Dankel, Monica Di Fiore, Nina Holland, and Martin Pigeon, "Science, the Endless Frontier of Regulatory Capture." Futures, 135 (2022) 102860. https://doi.org/10.1016/j.futures.2021.102860.

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Excerpts of B. M. Owen and R. Braeutigam, The regulation game, : Strategic Use of the Administrative Process. Cambridge: Ballinger Press, 1978: http://www.andreasaltelli.eu/file/repository/Chapter1.pdf

P. Mirowski, "Hell Is Truth Seen Too Late," Bound. 2, vol. 46, no. 1, pp. 1–53, Feb. 2019.

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Couldry, N. (2021). Review Essay: Unravelling Democracy's Anti-Democratic Machine. Journal of Digital Social Research, 3(3), 137-147.